

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 NSC-05 CIAE-00 INR-07
NSAE-00 L-03 SCA-01 INSE-00 /044 W
-----300332Z 072004 /66
P 300114Z APR 77
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC PRIORITY 1861

C O N F I D E N T I A L SECTION 01 OF 02 MEXICO 06460

E.O. 11652: GDS
TAGS: PFOR, MX, US
SUBJECT: DISCUSSION WITH FOREIGN RELATIONS UNDERSECRE-
TARIES ON ILLEGAL MIGRANTS

REFS: (A) MEXICO 6455, (B) USIS/MEXICO 6420, (C) USIS/MEXI-
CO 6042, (D) STATE 095676

1. AS REPORTED REFTELS A, B AND C, THE ISSUE OF IMPENDING
U.S. ACTION ON ILLEGAL MIGRANTS HAS RECEIVED THE KIND OF
MAJOR PUBLIC ATTENTION WE MIGHT HAVE EXPECTED.
2. AS A RESULT, DURING A CALL ON FOREIGN RELATIONS UNDER-
SECRETARY DE OLLOQUI THIS AFTERNOON, APRIL 29, I MADE
REFERENCE TO THE HALLORAN NEW YORK TIMES STORY OF APRIL 28,
REPRODUCED IN THIS MORNING'S EXCELSIOR, AND SAID I SHOULD
LIKE TO BE SURE HE UNDERSTOOD THE FACTS OF THIS MATTER AS
EXPLAINED TO MEXICAN AMBASSADOR MARGAIN ON APRIL 25 BY
DEPUTY ASSISTANT SECRETARY LUERS. DE OLLOQUI SAID HE WAS
DELIGHTED THAT I HAD RAISED THIS SUBJECT SINCE THE MINISTRY
HAD BEEN VERY MUCH HOPING TO HEAR FROM ME ABOUT IT GIVEN
ITS OBVIOUS IMPORTANCE. HE ASKED ME TO DEFER DISCUSSION
OF THIS SUBJECT UNTIL HE COULD ARRANGE FOR UNDERSECRETARY
ROSENSWEIG DIAZ TO JOIN US.

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3. WHEN ROSENSWEIG DIAZ ARRIVED, I REVIEWED FOR THE TWO
UNDERSECRETARIES THE POINTS MADE TO MARGAIN AS REPORTED
IN PARAGRAPHS ONE AND TWO OF REFTEL D. I CONCLUDED BY
NOTING, AS LUERS HAD TO MARGAIN, THAT THE ADMINISTRATION
HAD VERY MUCH IN MIND THE NEED TO DISCUSS WITH THE GOM
ANY MEASURES WE MIGHT PLAN TO ADOPT AND OUR DETERMINATION

NOT REPEAT NOT TO SPRING ANY SUDDEN SURPRISES ON MEXICO. I SAID THAT WHEN THE SHAPE OF THE PROGRAM BECOMES MORE CLEAR, WE WOULD WISH TO DISCUSS IT IN GREATER DETAIL WITH THE MEXICAN GOVERNMENT.

4. DE OLLOQUI EXPRESSED APPRECIATION FOR THIS INFORMATION AND PROFESSED HIMSELF EXTREMELY ANXIOUS TO DISCUSS IT FURTHER. HE ASKED WHEN WE WOULD BE ABLE TO DO SO. I SAID THAT WHILE A PACKAGE OF OPTIONS HAD BEEN SENT TO THE WHITE HOUSE THIS WEEK, I DID NOT KNOW HOW MUCH TIME WOULD BE REQUIRED FOR THE ADMINISTRATION TO PUT TOGETHER A TENTATIVE PROGRAM FROM THE VARIETY OF OPTIONS PRESENTED TO THE PRESIDENT.

5. DE OLLOQUI SAID HE WANTED TO MAKE CLEAR THAT HE TOOK OUR ASSURANCE OF WILLINGNESS TO DISCUSS ANY MEASURES WE MIGHT BE PLANNING TO ADOPT TO MEAN WE DID NOT INTEND SIMPLY TO INFORM THE GOM SLIGHTLY IN ADVANCE OF THE IMPLEMENTATION OF A UNILATERAL U.S. PROGRAM AND THEN SAY WE HAD DISCUSSED THE MATTER WITH THE GOM. I SAID IT WAS ALSO MY UNDERSTANDING THAT WE LOOK FORWARD TO GENUINE DISCUSSIONS WITH THE GOM BEFORE THE PROGRAM IS FINALIZED.

6. DE OLLOQUI EXPRESSED HIS SATISFACTION AND SAID HE WISHED TO MAKE A REQUEST. HE SAID IT WAS THE DESIRE OF THE GOM THAT IT BE KEPT INFORMED PARI PASSU WITH THE DEVELOPMENT OF THE ADMINISTRATION'S PROGRAM. HE FURTHER WISHED TO REQUEST THAT THIS BE DONE BY THE EMBASSY HERE AND THAT, IRRESPECTIVE OF WHATEVER DISCUSSIONS AND CONSULTATIONS ON THIS MATTER MIGHT TAKE PLACE IN WASHINGTON, THAT

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CONSULTATIONS TAKE PLACE IN MEXICO CITY BETWEEN THE EMBASSY AND THE FOREIGN RELATIONS SECRETARIAT. I SAID I UNDERSTOOD AND WOULD CONVEY HIS REQUEST TO WASHINGTON.

7. COMMENT: AS MIGHT HAVE BEEN EXPECTED GIVEN THE SENSITIVITY OF THIS TOPIC AND THE ENORMOUS IMPORTANCE IT ASSUMES HERE, DE OLLOQUI IS SAYING VERY PLAINLY THAT THE GOM REALLY DOES EXPECT TO BE CONSULTED AND NOT SIMPLY INFORMED OF A FAIT ACCOMPLI.

8. LESS PLAINLY, SINCE HE FOUND IT NECESSARY TO EXPRESS HIS GOVERNMENT'S CONFIDENCE IN AMBASSADOR MARGAIN, DE OLLOQUI IS SUGGESTING THAT MARGAIN IS NOT THE BEST CHANNEL FOR MEANINGFUL CONSULTATION ON THIS SUBJECT AND THAT THE TOP ECHELON OF THE FOREIGN SECRETARIAT WANTS TO BE DIRECTLY INVOLVED IN CONSULTATIONS.

9. THE DEPARTMENT WILL APPRECIATE THE IMPORTANCE OF OUR ACCEDING TO THIS GOM REQUEST FOR INFORMATION ABOUT USG

THINKING AS IT DEVELOPS AND FOR TIMELY AND EFFECTIVE
CONSULTATION WITH REGARD TO A POSSIBLE PROGRAM. THIS
REQUEST IS, OF COURSE, CONSISTENT WITH OUR OWN DESIRE TO
DEVELOP A MORE OPEN, COOPERATIVE AND MUTUALLY SUPPORTIVE
RELATIONSHIP WITH MEXICO THAN HAS EXISTED AT MOST TIMES IN
THE PAST. FAILURE ON OUR PART TO BEHAVE IN THIS WAY WITH
REGARD TO THIS VERY CRITICAL ISSUE IN OUR BILATERAL
RELATIONSHIP WOULD BE A SETBACK OF VERY GREAT CONSEQUENCE
TO THE PROGRESS IN THIS DIRECTION SET IN MOTION WITH THE
LOPEZ PORTILLO VISIT TO PRESIDENT CARTER IN FEBRUARY.

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ACTION ARA-10

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P 300114Z APR 77
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC PRIORITY 1862

C O N F I D E N T I A L SECTION 02 OF 02 MEXICO 06460

10. ACTIONS REQUESTED: (A) I SHOULD LIKE AUTHORIZATION
TO GIVE UNDERSECRETARY DE OLLOQUI AN AFFIRMATIVE RESPONSE
TO HIS REQUEST. (B) I REQUEST DEPARTMENT POUCH TEXT OF
CABINET COMMITTEE PROPOSALS FOR EMBASSY'S BACKGROUND
INFORMATION. THOMPSON

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Message Attributes

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